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MINUTES

SANGAMON COUNTY BOARD

NOVEMBER 13, 2012

The Sangamon County Board met in Reconvened Adjourned September Session on November 13, 2012 in the County Board Chambers. Chairman Van Meter called the meeting to order at 7:00 p.m. Mr. Moore gave the Invocation and Boy Scout Troop #302 of Pleasant Plains led the Board in the Pledge of Allegiance.

Mr. Moore recognized all County Board members, current and past, who have served in the Armed Forces.

ROLL CALL

Chairman Van Meter asked the County Clerk to call the roll. There were 27 Present – 2 Absent. Excused: Mr. Stephens and Unexcused: Ms. Dillman.

PROCLAMATIONS

Mrs. Ruzic presented a Proclamation to Chris Boyster in recognition of his service on the County Board since 2010. Mr. Boyster accepted the Proclamation.

Mrs. Douglas Williams presented a Proclamation to Kim Briggity in recognition of her service on the County Board since July, 2012. Mrs. Briggity accepted the Proclamation.

Mr. Montalbano presented a Proclamation to Dan Sausaman in recognition of his service on the County Board since January, 2012. Mr. Sausaman accepted the Proclamation.

Mr. Tjelmeland presented a Proclamation to Marc Maslauski in recognition of his service on the County Board since January, 2012. Mr. Maslauski accepted the Proclamation.

Mr. Goleman presented a Proclamation to Tim Moore in recognition of his service on the County Board since 1999. Mr. Moore accepted the Proclamation. He thanked everyone and remembered a lot of things and people from over the years. He remembered Bill Clark, John Davsko and Bob Nadalini. He thanked everyone and told them he would always be of service to them.

AARON CONARD – FOP PRESENTATION

Mr. Conard addressed the County Board. He stated he is a correctional officer in his tenth year of service for the Sangamon County Sheriff's office and is a 12 year employee of Sangamon County. He is the elected Chairman of the Fraternal Order of Police Labor Council Committee representing the Sheriff's Office Corrections Division. Today he is here on behalf of the 100 members of the bargaining unit. He asked the County Board to consider some issues as negotiations move closer. He explained that Springfield was recently moved from the second most dangerous city to live in to the 23rd by Forbes magazine. They have begun to see an influx of younger, more violent criminals that have no regard for anything other than themselves. Adding to this is the pending closure of the Jacksonville Developmental Center, which would move mentally ill patients into smaller community based programs. The current jail was originally staffed in 1991 with 72 correctional officers. The average daily population was 130 inmates. There were three supervisors on each shift with two specialty assignment officers. This lowered the count to 61. In 2006 there were 72 correctional officers. The average daily population was 372. In this group were 6 lieutenants, 10 sergeants and 10 officers assigned to specialty details. That lowered the count to 50. This meant there were 18% fewer officers to take care of 186% more inmates.

Currently, the jail is assigned 66 correctional officers with the average daily population at 335. There are 29% fewer officers to take care of approximately 158% more inmates. The officers are outnumbered each day on each shift by about 42 to 1. An average of 14,000 people are booked into the jail annually and there are nearly 150 documented incidents per month. All these figures do not take into consideration the loss of civilian personnel they have endured as well.

They have watched their workloads increase while watching the workforce decrease. They have been asked to do the same, if not more, with less and have answered the call. They have pointed out, in a time of decreased budgets, methods to generate additional revenue outside of increased taxes. They continue to press forward in face of all these things. They will continue to work as best as they can in one of the worst environments possible. They continue to put the safety of the citizens of Sangamon County, including the innocent, guilty and accused, ahead of their own.

Mr. Conard stated that in the upcoming negotiations, they are not asking for much. They ask only for equalization in their wage scale with increases to keep them near the average in comparable counties. He explained they are asking for things to help improve employee morale and easier access to time off to spend with their families.

These are very small changes that make a very difficult workplace a little less difficult. They are things that may cost the County nothing, but mean volumes to the employees. He stated they have often heard they should be grateful to be employed. He does not believe there is one among them who is not. He stated the people of Sangamon County should be grateful to the men and women who face these difficulties on a daily basis for a good greater than their own. He thanked the County Board for their time and consideration.

DAVID MENDENHALL – RURAL RADIO SYSTEM

Mr. Mendenhall gave an update on the rural radio system. He reported they have come light years from where they were on this system six years ago, although it is not 100% complete. It has been a very worthwhile project that involved an enormous amount of time and resources. It has required the involvement of countless hours and many people. He started this project with Dennis Wieland when he was on the County Board. They started moving forward and there weren't any grants or money available. He thanked the following people for all their help with the project: Chairman Van Meter, Brian McFadden, OEM Committee, Sheriff's office, ETSB Board, David Butt, Rich Coon, Dick Rentschler, Ken Millburg, Tim Zahn, area fire chiefs and ambulance companies.

The maintenance and future upgrades of the system will be funded by the fees the rural users will pay. It is not exactly where they want it, but he believes they are light years away from where they came from. They have more power in some of the transmitters than they ever had before and have gained some locations. It is a huge benefit. He also thanked all of their vendors, consultants, Chief Maplethorpe from Round Lake Fire Department, Dave Dobson and his staff and the dispatchers. He stated that they did everything they could to build this radio system without putting the burden on the rural fire departments or the taxpayers of Sangamon County.

MINUTES

A motion was made by Mr. Montalbano, seconded by Mr. Bunch, for approval of the minutes of October 9, 2012. A voice vote was unanimous.

MOTION CARRIED
MINUTES ADOPTED

CORRESPONDENCE

A motion was made by Mr. Bunch, seconded by Mr. Montalbano, to place correspondence on file with the County Clerk. A voice vote was unanimous. There was no correspondence to file.

RESOLUTION 1

1. Resolution approving a federal aid agreement for a bridge replacement on New City Road, County Highway 40.

A motion was made by Mr. Fraase, seconded by Mr. Smith, to place Resolution 1 on the floor. Chairman Van Meter asked the Clerk to call the roll. Upon the roll call vote, there were 26 Yeas – 0 Nays

MOTION CARRIED
RESOLUTION ADOPTED

RESOLUTION 2

2. Resolution approving a federal aid agreement for a bridge replacement on Richland Elevator Road in Cartwright Township.

A motion was made by Mr. Hall, seconded by Mr. Tjelmeland, to place Resolution 2 on the floor. A voice vote was unanimous for the adoption of Resolution 2.

MOTION CARRIED
RESOLUTION ADOPTED

RESOLUTION 3

3. Resolution appropriating bids for fuel system upgrades and an automated gate system.

A motion was made by Mr. Fraase, seconded by Mr. Stumpf, to place Resolution 3 on the floor. A voice vote was unanimous for the adoption of Resolution 3.

MOTION CARRIED
RESOLUTION ADOPTED

RESOLUTION 4

4. 2012-45 – Weihmeier Family Limited Partnership, 386 Koke Mill Rd., Springfield – Denying a Variance. County Board Member – Abe Forsyth, District #27.

A motion was made by Mr. Forsyth, seconded by Mr. Moore, to place Resolution 4 on the floor.

A motion was made by Mr. Moore, seconded by Mr. Montalbano, to table Resolution 4. A voice vote was unanimous.

MOTIONS CARRIED
RESOLUTION TABLED

RESOLUTION 5

5. 2012-46 – Long Bridge Golf Course, 3990 N. Walnut Street Rd., Springfield – Granting a Variance. County Board Member – Greg Stumpf, District #16.

A motion was made by Mr. Stumpf, seconded by Mr. Moore, to place Resolution 5 on the floor. A motion was made by Mr. Moore to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous for the adoption of Resolution 5.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 6

6. 2012-48 – Christopher T. McCombs, 15146 Frevert Rd., New Berlin – Denying a Variance. County Board Member – Craig Hall, District #7.

A motion was made by Mr. Hall, seconded by Mrs. Davsko, to place Resolution 6 on the floor. A motion was made by Mr. Moore to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous for the adoption of Resolution 6. Resolution 6 is adopted and the variance is denied.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 7

7. 2012-49 – Shirley Wade Patton and Teresa Patton, 11110 Darnell Rd., Dawson – Granting a Rezoning and Variance. County Board Member – David Mendenhall, District #3.

A motion was made by Mr. Mendenhall, seconded by Mrs. Ruzic, to place Resolution 7 on the floor. A motion was made by Mr. Moore to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous for the adoption of Resolution 7.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 8

8. 2012-50 – Paula Mitchell, 24 Judd, Glenarm – Granting Variances and a Conditional Permitted Use. County Board Member – Andy Goleman, District #4.

A motion was made by Mr. Goleman, seconded by Mrs. Fulgenzi, to place Resolution 8 on the floor. A motion was made by Mr. Moore to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous for the adoption of Resolution 8.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 9

9. 2012-51 – Arlene Minder, 6500, 6520 and 6624 Minder Rd., Rochester – Granting Variances. County Board Member – Andy Goleman, District #4.

A motion was made by Mr. Goleman, seconded by Mr. O'Neill, to place Resolution 9 on the floor. A motion was made by Mr. Moore to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous for the adoption of Resolution 9.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 10

10. Resolution authorizing Sangamon County to enter into a maintenance agreement with New World Systems.

A motion was made by Mr. O'Neill, seconded by Mr. Sausaman, to place Resolution 10 on the floor. A motion was made by Mr. Goleman, seconded by Mr. Montalbano, that the roll call vote for Resolution 1 stand as the roll call vote for Resolution 10. A voice vote was unanimous.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 11

11. Resolution approving the proposal and contract for audit services from McGladrey, LLC.

A motion was made by Mrs. Briggity, seconded by Mr. Good, to place Resolution 11 on the floor.

A motion was made by Mr. Goleman, seconded by Mr. Montalbano, that the roll call vote for Resolution 1 stand as the roll call vote for Resolution 11. A voice vote was unanimous.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 12

12. Resolution approving budget transfers and amendments for the FY2012 budget.

A motion was made by Mr. Maslauski, seconded by Mr. Ratts, to place Resolution 12 on the floor. A motion was made by Mr. Goleman, seconded by Mr. Montalbano, that the roll call vote for Resolution 1 stand as the roll call vote for Resolution 12. A voice vote was unanimous.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 13

13. Resolution approving the annual budget and appropriation for Fiscal Year December 1, 2012 through November 30, 2013.

A motion was made by Mr. Goleman, seconded by Mrs. Douglas Williams, to place Resolution 13 on the floor.

Mr. Goleman thanked the department heads and elected officials for their cooperation throughout this budgeting process. A lot of time and effort was put into this and he thinks it is a good budget and that they will be able to live within their means. During difficult financial times they are facing, Sangamon County does not have a fiscal crisis because they watch taxpayer's dollars as closely as they possibly can. This budget will include no layoffs, will adequately fund the departments, lives within their means and is a balanced budget.

Brian McFadden, County Administrator, gave a presentation on the budget. He thanked Terry Viar and Brad Hammond from the Auditor's office for all of their help with this.

Mr. McFadden explained there are a few major revenue items that dominate the budget. They include an additional \$351,000 generated in tax revenue. This includes: sales tax, income tax, use tax, and personal property replacement tax. The next large item is fines and fees. This item has been flat for the last four years and is down \$44,000. The single largest revenue source is property tax. This year it will bring in about \$700,000 under the CPI. That does not include the component they estimate for new construction and new growth. Overall revenue is estimated at about \$1.3 million.

In reality that amount is going to be about \$1 million because they have to make an estimate on that new growth amount. They try to estimate high in case there is new growth and enhanced economic activity.

The revenue history for the General Fund is pretty flat. The revenue history for All Funds shows bond proceeds borrowed in FY2010-2011. There were a lot of stimulus funds they received a couple of years ago, which takes the number artificially up and then down the next year.

He explained the impact the State of Illinois is having on the Sangamon County budget. Sales tax is up about \$218,000; income tax is up about \$264,000; use tax is up \$25,000. The State of Illinois has cut their share of personal property replacement tax by \$126,000. The inheritance tax was totally eliminated. The counties and municipalities shared this revenue and that amount has been wiped out completely. With the increases and decreases in taxes, it nets out to be about \$351,000. They will also see a reduction in probation salary reimbursement for both adult and juvenile probation officers and the juvenile detention center. That brings the number down to \$151,000. If you look at the whole picture, you have to factor in what the State is giving in distribution; they are taking away on the other hand.

There is some modest growth in income and sales tax, but is nowhere near what they saw in FY2008. There is a little bit more of a stable trend with property tax revenue. About 90% of the levy consists of four things. The General Fund receives \$15 million, pensions receive about \$5 million, Highway receives about \$3.3 million and Public Health receives about \$1.7 million. Those four expenditure groups dominate the property tax revenue. The CPI averages out to about 2.5% over an eight year period. There are wild swings with the high at 4.1% and the low at 1/10 of 1%. They have been able to move a lot of their collective bargaining agreements to salary tied to the CPI.

The property tax rate is still considerably lower than what it was in 2006. It is going to take some time to move back up to the 2006 level.

Fines and fees are significant because they are a large revenue item and the County has an adopted policy that users of county services should pay for those services whenever possible. That takes a burden off the taxpayer.

As always, the biggest driver of costs is personnel. The amount to provide a 2.5% COLA is \$840,000 including benefits. Total County payroll in All Funds is \$47.3 million. They are fighting to keep up with personnel costs with the revenue they receive. There is no lag in this year's budget. That is a tool they used in the past to keep personnel costs down. The average County employee costs about \$65,000 when you factor in salary and fringe benefits. That is what makes up the \$47.3 million payroll. Commodities and contractual services was reduced to about \$350,000. They have replaced the heating and cooling system which has brought down the utility costs. They have also consolidated several operations to reduce those line items. Pensions are up about \$196,000. Health insurance is up \$55,000. The overall expenses are at about \$1.3 million.

They are still about \$1 million less than what they were at the high point in 2008 for General Fund expenses. It has since been pretty flat.

The expense history for All Funds shows changes reflected with bond payments including the purchase of the Public Health building and the heating and cooling system and lighting system.

The Sheriff's office has the largest increase in budget from year to year. The jail is a major issue for the County in driving up costs. Public Health saw an increase of \$390,000 primarily through new grants. Buildings and Grounds had a \$340,000 increase primarily because of the addition of the juvenile detention center to their jurisdiction. The maintenance and management of that building in house will save the County significant money per the direction of the Maximus study. The Court Security budget is also up \$92,000 with the addition of a new court security officer. The workforce investment group sees a reduction of about \$670,000, which is grant driven. Court Services has a reduction of about \$348,000, per the Maximus study changes.

The Juvenile Center budget is going down because of the State's salary reimbursement for employees of the Juvenile Center. The County has done a good job of reducing their costs, but the gap is getting bigger because of the decrease in the State's reimbursement.

The headcount history shows they are down about 100 positions from their peak in FY2007 for All Funds. There are no layoffs in this budget, but they may have to move a couple positions in the Juvenile Center. They had a net elimination of three additional positions. They will eliminate 12 positions in Court Services through attrition and no layoffs. There are some new positions including a FOIA Officer in the State's Attorney's office. The amount of time being spent on FOIA requests by the State's Attorney's office and Sheriff's Records Division is astronomical. There is also a Grant's Administrator position designed to pay for itself to track grants for the County. There is also going to be an additional Court Security Officer because of the increase in different types of activity in the courthouse.

Terry Viar with the Auditor's office addressed the County Board regarding the Health Insurance Fund. He stated the premium is only going up about \$44,000. The overall increase is 1% of the health insurance premiums. The employee premium weighted average increase in FY2013 is 3.39%. This year the Board of Managers and Self Insurance Fund have agreed to contribute over \$900,000 of the fund balance if it is needed for health insurance claims. This helps keep down the costs for employees and for the County. He estimated at the end of FY2012 there will be well in excess of \$7,000,000 in this fund. This was a job well done by the Board of Managers.

Paul Palazzolo, Auditor, addressed the County Board regarding workman's compensation. He stated the worker's compensation insurance premium is driven in large part by a rolling average of claims expenses. In FY2013 it is estimated to go up from \$1.211 million to \$1.262 million. Coming down the road to determine next year's premium expense, they drop off a huge spike at \$1.5 million and replace it with approximately \$170,000. The rolling average of the premium expense calculation next year will be determined by the last three fiscal years.

Next year you will see a significant reduction in what they pay in premium expenses in worker's compensation to the Illinois Public Risk Fund. The expenses are driven by the number of claims. They are experiencing a decade record low of injuries in the workplace. When they approved the Workplace Safety Board they experienced 109 injuries. With the Workplace Safety Board's efforts they saw 74 injuries last year, and this year they are at about 64.

Mr. McFadden stated most of the pension costs are through the Illinois Municipal Retirement Fund. There are a large number of things that go into what pension payments are going to be. They include: number of employees, salary of employees and the rate of return IMRF has. The result is a pretty consistent upward tick. They are seeing a 5% increase in their rate in FY2013. In the last eight years their costs have gone up 77%. Their rate has gone up 40%. Some of this is driven by the market. Their costs have only gone up by 29% because they do have a reduced headcount. Chairman Van Meter asked what percentage to which IMRF pensions are funded. Mr. McFadden stated they are funded around 70% to 80%. Terry Viar confirmed they are around 80%. Chairman Van Meter stated the 80% is really pretty close to what would be considered full funding. The significance of that is while the State is having horrendous problems not having the funds to meet promises they made to their retirees; IMRF is actuarially sound and should be able to meet any of its obligations. Chairman Van Meter stated sometimes the staff, and particularly the unionized staff gets upset with them in their careful and prudent ways; however, unlike the State, they will deliver on their retirement income.

Mr. McFadden explained the debt situation for the County. These numbers are moving in the right direction. In FY2010 their debt increased when they borrowed the \$13 million in bonds and debt certificates to pay for the Public Health building, Ameresco improvements and a couple other projects. The plan they put in place to pay for that debt service is working through utility and efficiency savings. They have a new lease purchase agreement for new vehicles in the Sheriff's office. They also still have to pay off the election equipment and still have the mortgage on the Animal Control building. The debt situation is moving in the right direction. They have also been able to keep up with their capital needs including the heating and cooling system and new roof. The really important things are being taken care of.

Mr. Hall stated they continue to have unfunded mandates from the State of Illinois. The FOIA law was created, but then they don't help in the funding part. He encouraged everyone to say to the lawmakers "enough is enough". With all the burdens the State puts on them, it is beginning to add up. Mr. McFadden agreed with Mr. Hall. Mr. McFadden stated they do not expect much to come from the State with regards to these unfunded mandates and they don't really have much control over that. They will also continue to see cut backs to the Juvenile Center. The Jail also continues to be an issue. They have to feed these people, take care of their medical needs and deal with lawsuits. On the good side, they have seen some relief with utility bills because of the changes made. The changes they have made with the Juvenile Detention Center puts them in a good position to deal with any future cut backs at the state level.

A motion was made by Mr. Goleman, seconded by Mr. Montalbano, for the adoption of Resolution 13. Upon a roll call vote there were 26 Yeas – 0 Nays.

MOTIONS CARRIED
RESOLUTION ADOPTED

RESOLUTION 14

14. Resolution amending Chapter 2.44.300 of the Sangamon County Code regarding conflicts of interest.

A motion was made by Mr. Boyster, seconded by Mr. Bunch, to place Resolution 14 on the floor. A motion was made by Mr. Boyster, seconded by Mr. Bunch, to table Resolution 14. A voice vote was unanimous.

MOTIONS CARRIED
RESOLUTION TABLED

WAIVER OF TEN-DAY FILING PERIOD

A motion was made by Mr. Bunch, seconded by Mr. Montalbano, to waive the ten-day filing period. A voice vote was unanimous.

MOTION CARRIED
TEN-DAY FILING PERIOD WAIVED

RESOLUTION 15

15. Resolution approving contracts for employee benefits for 2013.

A motion was made by Mr. Smith, seconded by Mr. Snell, to place Resolution 15 on the floor. A motion was made by Mr. Goleman, seconded by Mr. Montalbano, that the roll call vote for Resolution 1 stand as the roll call vote for Resolution 15. A voice vote was unanimous.

MOTIONS CARRIED
RESOLUTION ADOPTED

OLD BUSINESS

A. Resolution 13 – Tabled 8/14/12
2012-34 – Text amendment to a Sangamon County Zoning Ordinance regarding Chapter 17.49-Wind Energy Conversion Systems.

Resolution 13 remains tabled.

NEW BUSINESS

A. Resolutions

There were no new resolutions.

B. Appointments

Appointment of Ryan Cadagin as the Sangamon County Violation Hearing Officer for a term expiring November, 2014.

A motion was made by Mr. Bunch, seconded by Mr. Montalbano, for approval of the appointments. A voice vote was unanimous.

MOTION CARRIED
APPOINTMENTS ADOPTED

The nominations for appointment in December were also submitted.

REPORTS OF COUNTY OFFICIALS, REPORTS OF SPECIAL COMMITTEES, REPORTS OF STANDING COMMITTEES, COMMITTEE REPORT ON CLAIMS

A motion was made by Mr. Montalbano, seconded by Mr. Bunch, to place the reports on file with the County Clerk. A voice vote was unanimous.

MOTION CARRIED
REPORTS FILED

RECESS

A motion was made by Mr. Montalbano, seconded by Mr. Bunch, to recess the meeting to Monday, November 19, 2012 at 7:00 p.m. for the purpose of considering the wind farm issue and any other issue that properly comes before the County Board. A voice vote was unanimous.

MOTION CARRIED
MEETING RECESSED