

**JOE AIELLO**  
SANGAMON COUNTY CLERK



SANGAMON COUNTY COMPLEX  
200 SOUTH NINTH STREET - ROOM 101  
SPRINGFIELD, ILLINOIS 62701  
TELEPHONE: 217-753-6700/FACSIMILE: 217-535-3233  
WEBSITE: [www.co.sangamon.il.us](http://www.co.sangamon.il.us)

## **MINUTES**

### **SANGAMON COUNTY BOARD**

**AUGUST 12, 2008**

The Sangamon County Board met in Reconvened Adjourned June Session on August 12, 2008 in the County Board Chambers. Chairman VanMeter called the meeting to order at 7:00 p.m. Mr. Montalbano led the Board in the Pledge of Allegiance and Mr. Snell gave the Invocation.

### **ROLL CALL**

Chairman VanMeter asked the Clerk to call the roll. There were 22 Present – 7 Absent. Mr. Buecker, Mr. Bunch, Mr. Forsyth, Mr. Moore, Mr. O’Neill, Mr. Tjelmeland, and Mrs. Turner were all excused.

### **Q5 INITIATIVE UPDATE**

Gary Plummer, Executive Director of the Chamber of Commerce, addressed the Board. He explained that they are trying to concentrate on some of their strategies and accomplishments from this program they launched about 18 months ago. He introduced other members of the chamber team who are present tonight and who worked very hard on this presentation. They are: Brad Warren, Executive Vice-President, Sarah Wolden, Director of Communications, and Josh Collins, Director of Government Relations. The Q5 Initiative was launched in January 2007 with the goal of 4,500 jobs over the five-year period. He proudly reported that they are about 1/3 of the way towards that goal with 1,473 jobs that have been attracted and retained since January 2007. Right now they are very focused on retention in Q5. They have had a lot of one-on-one meetings with local employers of manufacturing and other major employers to talk about opportunities for expansion and to address their concerns about doing business in Sangamon County. They have also led a team of people from the business community as well as local labor

representation on an effort to try and preserve the 148 positions that are related to the Traffic Safety Division at IDOT. They had some good news today from the State Commission who issued their recommendation against that move, and they are going to continue to monitor what happens with that.

They have also worked with a number of partners and lobbying congressional leaders to attract a couple of new military missions through the 183<sup>rd</sup> Air Wing of the Illinois Air National Guard. There will be more news to come to help preserve jobs at the 183<sup>rd</sup>. They are also working in a historic way to try and market Sangamon County to some targeted industries. They are focusing on logistics, customer care and medical industries, and are spending more resources than they ever had and are working very hard to keep that pipeline of prospect activity full. They have also been working very hard on an area called Development Policy. Several members from Sangamon County have been involved in that. They include: Norm Sims, Susan Poludniak, Joe Ziebert, and Tim Zahrn. They have been working together as a public and private partnership to try and make the business climate very friendly in Sangamon County and to try and relieve some of the barriers. The public sector has been very responsive to many concerns and they are making dramatic progress in that area because of their responsiveness. This is the first time they have really seen the public and private sectors come together the way they are to try and make it easier to develop in Sangamon County. That is what it is all about. Someone that wants to start a new business or wants to expand and create jobs has an opportunity to do that in this community.

Mr. Plummer stated that they are also working on minority participation. This year they have partnered very closely with the Springfield Project to help double their Summer Youth Employment Program. They have gone from about 21 kids last year to more than 40 this year. Also, because of the partnership, they are positioned to react to the Governor's Summer Youth Initiative where he made the commitment to hire 10,000 young people in Illinois this summer. They were able to work with T.S.P. and place 100 additional people this summer, above and beyond the 40 from their original program. Mr. Plummer complimented Tim Rawls, Executive Director of T.S.P., for all his hard effort on that.

They have also launched and accepted applications for micro loans. Although they are targeting minority business, they are providing those funds to any small business in Sangamon County. So far they have awarded seven loans in Sangamon County and are excited about doing more in the future.

The Re-Development Committee has traveled to Indianapolis and Quincy to find out what is working in their communities and to try and learn from that. Doris Turner has been very involved in that effort.

They have developed a partnership with United Way and the Sangamon County Community Foundation to embark on a community initiative called the Continuum of Learning. The goal is to assure everyone in Sangamon County is ready to learn, work, and succeed. They are going after this goal by adding five action teams who are working

county wide on initiatives to bring partners together and try to set community benchmarks and targets for education and workforce development.

Mr. Plummer also discussed capturing and creating emerging opportunities. Sangamon County has been well represented on a group called the Strategic Leadership Council which is made up of some of the top investors in Q5. One of their initiatives is the Medical Industry Initiative. That initiative has four focal areas including the commercialization of medical discoveries and building new connections to venture capital for those discoveries. They are also working very diligently on health care workforce development and on the administration of the medical district, as well as health care marketing and public relations. They have helped the medical district upgrade their web site at [midillinoismedicaldistrict.org](http://midillinoismedicaldistrict.org). This should make the medical district more attractive to those who are checking out Springfield and Sangamon County.

Q5 has partnered with Chairman VanMeter and the County Board on some regional meetings for the elected officials throughout the County. He thanked members of the Board, including Rosemarie Long, Sam Montalbano, Bill Moss, John Fulgenzi, and Chairman VanMeter, who attended a meeting earlier this summer. On September 4<sup>th</sup>, at the Village Hall in Williamsville, Board Member Todd Smith and Williamsville Mayor Bill McCarty are holding a second meeting for Mayors on the northern part of the County. There will also be a meeting in the southern part of the County hosted by Board Member Andy Goleman and Auburn Mayor Joe Powell, but a date has not been set yet.

Mr. Plummer thanked everyone for their continued support on Q5, and especially thanked Chairman VanMeter and Ryan McCrady for being accessible all of the time to help them on a number of different issues.

Mr. Montalbano asked how they get the information out to the small businesses about the micro loans. Mr. Plummer stated they primarily use the news media and go through the Chamber.

### **MINUTES**

A motion was made by Mr. Kamper, seconded by Mrs. Long, for approval of the Minutes of July 8, 2008 and July 21, 2008. A voice vote was unanimous.

**MOTION CARRIED**  
**MINUTES ADOPTED**

### **CORRESPONDENCE**

A motion was made by Mrs. Long, seconded by Mr. Kamper, to place any correspondence on file with the County Clerk. A voice vote was unanimous.

There was no correspondence to file.

**RESOLUTION 1**

1. Resolution approving the annual Class III classification of County highways for the fall harvest season.

A motion was made by Mr. Hall, seconded by Mr. Mendenhall, for the adoption of Resolution 1. Upon a roll call vote, there were 21 Yeas – 0 Nays.

MOTIONS CARRIED  
RESOLUTION ADOPTED

**RESOLUTIONS 2 – 3**

2. Resolution approving a supplemental engineering agreement for Wolf Creek Road box culvert in Williams Township.

A motion was made by Mr. Montalbano, seconded by Mr. Smith, for the adoption of Resolution 2. A motion was made by Mr. Kamper, seconded by Mr. Fulgenzi, to consolidate Resolutions 2 – 3. Chairman VanMeter asked the Clerk to read Resolution 3.

3. Resolution approving an engineering agreement for Wesley Chapel Road bridge in Curran Township.

A voice vote was unanimous on the consolidation. A motion was made by Mr. Goleman that the roll call vote for Resolution 1 stand as the roll call vote for Resolutions 2 – 3, as consolidated. A voice vote was unanimous.

MOTIONS CARRIED  
RESOLUTIONS ADOPTED

**RESOLUTION 4**

4. 2008-42 – Jewell A. Mathias, 2674 Krepel Road, Buffalo – Granting Variances. County Board Member – David Mendenhall, District #3.

A motion was made by Mr. Mendenhall, seconded by Mrs. Dillman, for the adoption of Resolution 4. A motion was made by Mr. Goleman to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous on the motion to adopt Resolution 4.

MOTIONS CARRIED  
RESOLUTION ADOPTED

### **RESOLUTION 5**

5. 2008-43 – Brian J. Shirley, 2700 S. Spring, Springfield – Granting a Rezoning. County Board Member – Clyde Bunch, District #21

A motion was made by Mr. Moss, seconded by Mr. Preckwinkle, for the adoption of Resolution 5. A motion was made by Mr. Goleman to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous on the motion to adopt Resolution 5.

MOTIONS CARRIED  
RESOLUTION ADOPTED

### **RESOLUTION 6**

6. 2008-44 – Jeremiah D. Smith, 6030 Lester Road, Williamsville – Granting a Use Variance. County Board Member – Todd Smith, District #2

A motion was made by Mr. Smith, seconded by Mr. Stumpf, for the adoption of Resolution 6. A motion was made by Mr. Goleman to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous on the motion to adopt Resolution 6.

MOTIONS CARRIED  
RESOLUTION ADOPTED

### **RESOLUTION 7**

7. 2008-45 – Ronald L. Metzger, 101 No. Stephens, Springfield – Granting a Rezoning. County Board Member – Doris Turner, District #19.

A motion was made by Mrs. Fulgenzi, seconded by Mr. Davsko, for the adoption of Resolution 7. A motion was made by Mr. Goleman to waive the reading of the professional staff's report. There were no objections. A voice vote was unanimous on the motion to adopt Resolution 7.

MOTIONS CARRIED  
RESOLUTION ADOPTED

Chairman VanMeter stated that they are proceeding out of the regular order of business and will discuss Resolution 8 after Resolution 13. There were no objections.

### **RESOLUTION 9**

9. Resolution approving the allocation of funds for the County network services and email upgrade.

A motion was made by Mrs. Long, seconded by Mrs. Musgrave, for the adoption of Resolution 9. A voice vote was unanimous.

MOTIONS CARRIED  
RESOLUTION ADOPTED

### **RESOLUTION 10**

10. Resolution approving an amendment to the Sangamon County Historic Preservation Ordinance regarding demolition delay.

A motion was made by Mrs. Long, seconded by Mr. Kamper, for the adoption of Resolution 10. A motion was made by Mr. Stephens, seconded by Mr. Moss & Mr. Snell to return Resolution 10 back to Committee for further review. Mr. Stephens explained they would like to look at the 30 day time frame and maybe look at lessening that period of time. A voice vote was unanimous.

MOTIONS CARRIED  
RESOLUTION SENT BACK TO COMMITTEE

### **RESOLUTION 11**

11. Resolution approving the Sangamon County Multi-jurisdictional Natural Hazards Mitigation Plan.

A motion was made by Mr. Moss, seconded by Mr. Mendenhall, for the adoption of Resolution 11. Mr. Mendenhall thanked the Committee for their effort because this is very important for Sangamon County, but it is a shame some of the outlying agencies did not participate. Mr. Mendenhall thanked Linda Wheeland who took a lot of time and effort to put together a wonderful proposal.

Chairman VanMeter asked Mr. Mendenhall to clarify that if this comprehensive and extensive plan is not on file no community in Sangamon County could file for FEMA funds for the purchase of property that might be subject to floods. Mr. Mendenhall stated that is correct.

A voice vote was unanimous on the motion to adopt Resolution 11.

MOTIONS CARRIED  
RESOLUTION ADOPTED

### **WAIVER OF TEN-DAY FILING PERIOD**

A motion was made by Mr. Kamper, seconded by Mrs. Long, to waive the ten-day filing period. A voice vote was unanimous.

MOTION CARRIED  
TEN DAY FILING PERIOD WAIVED

### **RESOLUTION 12**

12. Resolution recognizing the week of August 24, 2008 as “Workforce Development Week” in the State of Illinois.

A motion was made by Mr. Moss, seconded by Mr. Montalbano, for the adoption of Resolution 12. A voice vote was unanimous.

MOTION CARRIED  
RESOLUTION ADOPTED

### **RESOLUTION 13**

13. Resolution approving a Memorandum of Agreement with Monsanto Company.

A motion was made by Mr. Goleman, seconded by Mr. Fraase, for the adoption of Resolution 13. A voice vote carried. Mr. Hall voted no.

MOTION CARRIED  
RESOLUTION ADOPTED

### **RESOLUTION 8**

8. Resolution adding territory to the Lincoln-Logan County Enterprise Zone.

A motion was made by Mr. Hall, seconded by Mr. Mendenhall, for the adoption of Resolution 8.

Mr. Mendenhall explained that creating this additional territory will open up some opportunities for potential growth and employment in each County. This is not unusual to the Board because this is something they granted to Formosa. Some of the lost jobs and the revenue for the area now lie solely with Monsanto. They have created quite a complex and have spent around \$15 to \$17 million by upgrading their facilities and creating new jobs. They did all this when they were not an enterprise zone. They have committed to about seven to ten new jobs, which is really important for that area. Mr. Mendenhall urged the Board to pass this.

Chairman VanMeter brought up Mr. Mendenhall's previous reference to the vacant homes in the Illiopolis area. Mr. Mendenhall stated that there are over 60 pieces of real estate for sale in this area. This was all a direct result of the absence of Formosa and the consolidation of the schools, which were consolidated with schools in Macon County.

Mr. Hall stated that he appreciates the jobs, but struggles with the fact of offering any size of an enterprise zone for a business that is just showing record of profits and who sort of hides underneath the skirts of agriculture.

Chairman VanMeter asked for a roll call vote. Upon the roll call vote, there were 19 Yeas – 2 Nays. Mr. Hall and Mr. Kamper voted no.

MOTION CARRIED  
RESOLUTION ADOPTED

### **RESOLUTION 14**

14. Resolution amending Chapter 5.20.040, 5.24, 6.04, 6.04.070 & 8.04.200 of the Sangamon County Code regarding the Public Health Department.

A motion was made by Mr. Stumpf, seconded by Mr. Goleman, for the adoption of Resolution 14.

Mr. Hall explained that he struggles with the animal control fees when Chatham and Pleasant Plains are paying a flat fee of \$65 for animal pick up. This seems extremely unfair and he hopes they come up with something more fair in November.

Mr. Goleman agreed with Mr. Hall and stated they should re-negotiate the contract in November. There are some areas they need to improve. Maximus did a fee study and evaluated what the actual cost of the service would be, and then there was a recommendation by the Director of Public Health as to what these fees should be. With that, the Board of Health took up these fee increases and was unanimous in their support of the Director's recommendation for the fees they have already done and now their recommendation to the full County Board is to adopt the other fees. The County Board Committees met and decided there would be one change from the recommendation of the Board of Health. That change is with the food establishments. They want to do a three-phase step for the new fees. There has been plenty of opportunity for the public to comment on these increases. These are user fees, so if you use the fees you pay for them, and if you don't use them then you don't pay for them. With that, they are recommending the Board's support on these changes.

Mr. Fulgenzi stated that as a restaurant owner they do not like seeing fees go up in any way, but he does recognize the fact that the combined Health Department is a vast improvement over what they had with the City Health Department in the past. That is evident by some of the inspections which took place.

The public and the people of Sangamon County will have the full assuredness they are eating in a restaurant that is a lot better and safer than it was previously. This is one benefit everyone will get from this.

Mr. Preckwinkle stated that the fee changes are necessary because they need to get down to the user paying the fees and not the taxpayer. He stated he does think it is important and he recommended the three step phase so the business does not take a bigger hit initially. The Health Department has done an excellent job over the last three years of being efficient. Before the merger the combined budget was about \$9 million, and even with the cost of living and salary increases it is at about \$8.4 million.

Mr. Moss asked Mr. Fulgenzi, as a restaurant owner, what type of price increases people would be looking at with these fee increases. Mr. Fulgenzi explained that their restaurant inspection fees are going to go from \$200 to about \$825 by the end of 2009. The price increases will amount to about 2 or 3 cents per customer. All prices are going up because that is what it takes to stay in business.

Chairman VanMeter asked for a roll call vote on Resolution 14. Upon the roll call vote, there were 19 Yeas – 2 Nays. Those voting no were Mrs. Dillman and Mr. Hall. Mr. Hall explained that he was very proud of everyone in this room for addressing this issue now. There are people who are up for office and they could have waited until after this year; however, he still has an issue with the animal control fees.

MOTION CARRIED  
RESOLUTION ADOPTED

### **OLD BUSINESS**

- A. Resolution 1 – Tabled 6/2/08  
Resolution approving the re-alignment of precincts.

Resolution 1 will remain tabled.

### **NEW BUSINESS**

- A. Resolutions

There were no new resolutions.

- B. Appointments

Appointment of John Hawkins to the Board of Review for a term expiring June 2010.

Appointment of Paul Harmon to the Deputy Merit Commission for a term expiring January 2009.

B. Appointments (continued)

Reappointment of Jim Donelan to the Historic Preservation Commission for a term expiring September 2010.

Appointment of Jerome Jacobson to the Historic Preservation Commission for a term expiring September 2010.

Reappointment of Frank Vala to the Springfield Airport Authority for a term expiring June 2013.

Reappointment of Edward Allspach to the Lanesville-Illiopolis Drainage District for a term expiring September 2011.

Reappointment of Jeff Fulgenzi to the Lower Sangamon River Resource & Conservation Council for a term expiring October 2010.

Reappointment of Lori Williams to the Lower Sangamon River Resource & Conservation Council for a term expiring October 2011.

A motion was made by Mr. Kamper, seconded by Mrs. Long, for approval of the appointments. A voice vote was unanimous.

**MOTION CARRIED  
APPOINTMENTS ADOPTED**

A list of candidates for board and commission appointments was submitted for action at the September 9, 2008 meeting.

C. Approval of 2009 County Holiday Schedule

A motion was made by Mrs. Long, seconded by Mr. Kamper, to approve the 2009 County Holiday Schedule. A voice vote was unanimous.

**MOTION CARRIED  
HOLIDAY SCHEDULE ADOPTED**

**REPORTS OF COUNTY OFFICIALS, SPECIAL COMMITTEES & STANDING  
COMMITTEES**

A motion was made by Mrs. Long, seconded by Mr. Kamper, to place the reports on file. A voice vote was unanimous.

Mrs. Long addressed the Board on the Building and Grounds Jail study recommendation from Maximus. She stated that Maximus found they do not need a new jail nor do they need to add on. They did suggest a couple things could be improved. Building and Grounds is looking into double bunking. Carl Fisher, who was involved with the initial build of the jail, is looking at that. They are also looking at upgrading the camera system in the jail. They do have an RFP being prepared at this moment.

Mr. Preckwinkle addressed the Board to report from the Court Services Committee. He stated they are looking into several things regarding the jail study. In particular, Adult Probation is looking at alternative sentencing methods that would keep some of the people out of jail and to streamline the efficiency. Additionally, Human Resources is looking at salary studies for both the Public Defender's Office and the Probation Offices.

Mr. Goleman addressed the Board to report from the Finance Committee. He stated that about three months ago he told them they would be looking at a potential perfect storm during the budgeting process in Sangamon County, and he thinks they are now getting close. He stated he has been in some meetings with the County Administrator, the Auditor's Office, Mr. Stephens with the Employee Services Committee, and the Chairman of the County Board. They have scrutinized the County budget, as they have always done, but it is becoming more apparent as time goes on that they are looking at some financial situations that are not going to be real pleasant. He explained, after consultation with the Finance Committee, that they are directing staff to look at the possibility of having a Voluntary Severance Plan. This would be offered to all employees within Sangamon County. Some people thought they would never have this again, but they think it is absolutely critical to offer this program. They do not have the exact figures for savings yet, but it could be significant. They will have more of a report in the future. The overall impact of the Voluntary Severance Plan they did in 2006 was about \$913,000. If they had not done this, they would have needed to come up with that amount of money for this year's fiscal budget over the period of three years. With tax caps, they are limited with what they can do. Inflation is their biggest enemy and they anticipate the cost of living for next year to be 4.1%. They are teetering on what they need to do to stay within the tax cap limits, and they will do that.

The County's philosophy is not one to just go out and raise taxes. He stated that the County is going to need to become more efficient with less people, and they are confident they can do that. He stated that he will come back to the Board with a full report, but now they are asking staff to come up with proposals for the Voluntary Severance Plan for the employees of Sangamon County.

Chairman VanMeter asked if the Finance Committee has met on this issue. Mr. Goleman stated that they have talked about the budgeting process and how tight things are going to be. The Finance Committee was unanimous in deciding to proceed with this plan and have asked the staff to proceed with some recommendations.

Chairman VanMeter asked if they discussed the consequences of not adopting this plan. Mr. Goleman stated that they made it very clear the consequences of not adopting this would be dire and will impact employees if not taken seriously. He hopes they will look at this because they are very serious about it.

Mr. Stumpf asked what the time frame is for the staff to get back to them with proposals. Mr. Goleman stated they are hoping to have a joint meeting in two weeks with the Finance Committee and Employee Services Committee and then come up with a recommendation they can vote on at next month's meeting of the County Board. Mr. Stumpf asked if they would need to know before December, which is the beginning of the fiscal year. Mr. Goleman stated they absolutely would. Once they approve this they will be moving forward with the plan. He stated that he is confident the staff will come up with a good program.

Mr. Stephens stated this was a very successful plan and is clearly a better alternative to possible lay offs. He highly recommended they take a look at this and they look forward to working with the staff on it.

Mr. Moss stated that in Committee Mr. Goleman mentioned that a decrease in sales tax, a slow growth in building, and other things have brought them to this. Mr. Goleman agreed. He stated that the biggest culprit is the cost of living. Personnel are where the majority of the costs are. He stated he feels they have done a good job in the past of cutting back where they can, but you can only cut back so much. They have a proud history in this County of working together and holding the line. The bottom line is, when the taxpayers had the opportunity to vote on tax caps they voted overwhelmingly in favor of them. We said at the time it would force governmental bodies to live within their means. He stated that some have been successful and some have not, but he thinks they have been successful. They are going to live within their means and at the same time continue to provide quality services.

Chairman VanMeter asked if they don't adopt this Voluntary Severance Plan or are not successful in attracting the number of people the committee ultimately determines to be the goal, would they be forced to consider mandatory personnel reductions? Mr. Goleman stated they would be forced to do that. Right now they have no choice or alternative other than a Voluntary Severance Plan to deal with that issue right now. Mr. Goleman asked for everyone's cooperation and stated that he would address any questions they may have.

### **COMMITTEE REPORT ON CLAIMS**

A motion was made by Mr. Kamper, seconded by Mrs. Long, to place the Committee Report on Claims. A voice vote was unanimous.

**MOTION CARRIED  
REPORT FILED**

**RECESS**

A motion was made by Mrs. Long, seconded by Mr. Kamper, to recess the meeting to September 9, 2008 at 7:00 p.m. A voice vote was unanimous.

MOTION CARRIED  
MEETING RECESSED